

## Transcript of the Testimony of **CWMTF Meeting**

Date: November 20, 2017

Case:

Garrett Reporting Services, Inc. Phone: 919-676-1502 Email: office@grsnc.com

## CLEAN WATER MANAGEMENT TRUST FUND MEETING

109 East Jones Street

Room 208

Raleigh, NC 27603

Wednesday, November 8, 2017 10:03 a.m. - 11:19 a.m.

In attendance: E. Greer Cawood, Chairman

Hank Fordham Walter Clark

Troy Kickler, Ph.D.

Frederick Beaujeu-Dufour

Steve Bevington
Terri Murray
Will Summer
Justin Mercer
Nancy Guthrie
Gwyn McCullough
Sydney McDaniel

Appearing telephonically: Frank Bragg

Bill Toole John Wilson Charles Vines Damon Hearne

Also present: Glenn Sappie

Bill Holman

Reported in Stenotype by Lisa A. DeGroat, Registered Professional Reporter Transcript produced by computer-aided transcription

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CHAIRMAN CAWOOD: Well, I think we'll
 1
 2
         get started, everyone. I want to welcome
 3
         everyone, and this should be a pretty quick
 4
         meeting. We don't have that many items, but
 5
         there are some important items that we need to
         take care of before our next meeting.
 6
 7
                   So I want to appreciate everyone being
         involved and being here. And, Fred, and, Troy,
 8
 9
         appreciate you-all being here in person.
10
                   MR. KICKLER: Thank you.
                   CHAIRMAN CAWOOD: And for the trustees
11
12
         on the phone.
                   So I will start with, I am Greer
13
         Cawood. I am here. And maybe the folks in
14
15
         person first.
                   MR. KICKLER: Troy Kickler, present.
16
17
                   MR. BEAUJEU-DUFOUR: Fred
18
         Beaujeu-Dufour present.
19
                   CHAIRMAN CAWOOD: And those on the
20
         phone?
2.1
                   MR. VINES: Charles Vines, present.
22
                   MR. TOOLE: Bill Toole, present.
23
                   MR. BRAGG: Frank Bragg, present.
24
                   MR. WILSON: John Wilson, present.
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                   MS. MURRAY: Everyone.
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CHAIRMAN CAWOOD: Excellent. Thank
 1
 2
         you, everyone.
 3
                   And, to begin with, we will do
         compliance with General Statute 138A-15, which
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 5
         mandates --
                   MR. BRAGG: Madam Chairman?
 6
 7
                   CHAIRMAN CAWOOD: Oh, yes, sir.
 8
                   MR. BRAGG: Madam Chairman, this is
 9
         Bragg. I can hear very clearly all of the people
         who called in, but I can barely -- barely hear
10
11
         you.
                   CHAIRMAN CAWOOD: Well, that is a
12
13
         first. That is not normally an issue that we
         have. Will is moving the table.
14
15
                   MR. FORDHAM: Will is serving as our
16
         tech expert.
17
                   CHAIRMAN CAWOOD: Will, as our tech
18
         expert once again, shows his talents.
19
                   Is that better for those on the phone?
                   MR. BRAGG: That's much better.
20
2.1
                   CHAIRMAN CAWOOD: Okay. Wonderful.
22
         Thank you for letting us know, Trustee Bragg.
                   MR. BEAUJEU-DUFOUR: Couldn't have done
23
24
         better.
25
                   CHAIRMAN CAWOOD: So, to begin with,
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General Statute 138A-15 mandates that the chair
 1
 2
         inquire as to whether any trustee knows of any
 3
         conflict of interest or the appearance of a
         conflict of interest with respect to matters on
 4
 5
         the agenda.
                   If any trustee knows of a conflict of
 6
 7
         interest or the appearance of a conflict of
         interest, please state so at this time.
 8
                   (NO AUDIBLE RESPONSIBLE WAS GIVEN.)
 9
10
                   CHAIRMAN CAWOOD: Okay. Hearing none,
         we can proceed to, of course, please put your
11
12
         cellphones on vibrate or turn off. And, also, as
13
         Trustee Bragg showed us, for those trustees on
         the phone, if you could, please state your name
14
15
         before you speak, so that the court reporter can
16
         make note of that.
17
                   Next, are there any revisions,
         additions of the agenda?
18
19
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
20
                   CHAIRMAN CAWOOD: Hearing none, we'll
2.1
         move for adoption of the agenda.
22
                   MR. BRAGG: So moved. Bragg.
23
                   MR. VINES: Charles Vines. Second.
24
                   CHAIRMAN CAWOOD: Thank you very much.
25
                   All in favor, say aye.
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1
                   MR. WILSON: Aye.
                   MR. KICKLER: Aye.
 2
 3
                   MR. BEVINGTON: Aye.
 4
                   MR. BRAGG: Aye.
                   MR. TOOLE: Aye.
 5
                   CHAIRMAN CAWOOD: Great. We will move
 6
 7
         on to the consent agenda, and we'll -- I think
 8
         everyone -- Sydney, I saw that you sent out the
 9
         minutes to everyone. So everyone should have had
         those to review.
10
11
                   Are there any changes to the minutes?
12
                   MR. BRAGG: This is Bragg. I propose
13
         that we approve the minutes as written.
14
                   MR. BEAUJEU-DUFOUR: Second.
15
                   CHAIRMAN CAWOOD: Wonderful. Second
         from Fred. Thank you.
16
17
                   All of those in favor?
18
                   MR. KICKLER: I have one thing I want
19
         to say.
                   CHAIRMAN CAWOOD: Uh-huh.
20
2.1
                   MR. KICKLER: There's one small
22
         revision that needs to be made on what I said,
         and I meant to contact Will sooner than today
23
         about that.
24
25
                   MR. SUMMER: Were those on the admin
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committee meeting minutes?
 1
 2
                   MR. KICKLER: Yes.
 3
                   MR. SUMMER: Okay. Good. So --
                   MR. KICKLER: So this is not what we're
 4
 5
         talking about?
 6
                   CHAIRMAN CAWOOD: That's the board
 7
         meeting.
 8
                   MR. SUMMER: The board meeting.
 9
                   MR. KICKLER: The board meeting. Then
10
         I have nothing to say.
11
                   MR. SUMMER: Okay.
                   CHAIRMAN CAWOOD: Awesome. Well, all
12
         those in favor, say aye.
13
14
                   MR. BRAGG: Aye.
15
                   MR. WILSON: Aye.
16
                   MR. TOOLE: Aye.
17
                   UNIDENTIFIED SPEAKER: Aye.
18
                   CHAIRMAN CAWOOD: Any opposed?
19
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
                   CHAIRMAN CAWOOD: All right. That's
20
21
         approved.
22
                   Also had been sent to all trustees the
         appointment of the next peer advisory committee a
23
         new member of that committee. I didn't know,
24
2.5
         Walter, if there's anything additional you wanted
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1
         to say about that.
 2
                   MR. CLARK: Her name is Shelly
 3
         Bembridge. She came highly recommended by Mike
         Remige, who is the director of Jennette's Pier.
 4
 5
         Reading her letter, she looks very qualified, has
         a house in Kill Devil Hills, is from Edenton.
 6
 7
                   CHAIRMAN CAWOOD: I saw that.
 8
                   MR. CLARK: So -- and, as far as I
 9
         know, the department and the pier support her
10
         and, obviously, ask that we nominate her and
         approve her nomination to serve on their advisory
11
         board.
12
13
                   CHAIRMAN CAWOOD: Perfect. Well, good.
         Do we have a motion to approve her appointment?
14
15
                   MR. VINES: This is Vines. I vote to
16
         approve her.
17
                   MR. BRAGG: Bragg. Approve.
18
                   CHAIRMAN CAWOOD: Okay. All in favor?
19
                   MR. FORDHAM: Did we get a motion, or
20
         are they just voting?
                   CHAIRMAN CAWOOD: That was a motion,
2.1
         wasn't it, Charles?
22
                   MR. VINES: Yes, it was. I'm sorry.
23
                   CHAIRMAN CAWOOD: Perfect. And Trustee
24
25
         Bragg was the second.
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So all in favor?
 1
                   UNIDENTIFIED SPEAKER: Aye.
 2
                   UNIDENTIFIED SPEAKER: Aye.
 3
 4
                   UNIDENTIFIED SPEAKER: Aye.
 5
                   THE COURT REPORTER: Can they identify
         themselves?
 6
 7
                   MR. CLARK: Aye.
 8
                   CHAIRMAN CAWOOD: Any opposed?
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
 9
                   CHAIRMAN CAWOOD: Great. She will --
10
11
         I'm sure we'll look forward to hearing about her
         work on that. Thank you very much.
12
13
                   And, Hank, do you have anything in the
         legal update for us?
14
15
                   MR. FORDHAM: I do have a couple of
         things that I can talk about. I think one was we
16
17
         were going to talk about e-mail accounts briefly.
                   Is that -- is this the appropriate time
18
19
         to do that, Will?
                   MR. SUMMER: I think this will be a
20
2.1
         great time.
22
                   MR. FORDHAM: Okay. And --
                   MR. VINES: Madam Chair?
23
                   CHAIRMAN CAWOOD: Yes.
24
25
                   MR. VINES: This is Chuck Vines.
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CHAIRMAN CAWOOD: Yes, Chuck.
 1
                   MR. VINES: I'm having difficulty
 2
 3
         hearing what Mr. Fordham is saying.
                   CHAIRMAN CAWOOD: We will move this his
 4
 5
         way. Here you go. And I'm also a tech expert.
 6
                   MR. FORDHAM: Can you hear me now?
 7
                   MR. VINES: Yes, sir. Thank you.
                   MR. FORDHAM: Okay. Thank you for
 8
 9
         saying -- speaking up.
10
                   We're going to talk a little bit about
         e-mail accounts, private versus public e-mail
11
         accounts, and the benefits to both of those and
12
13
         also just the legal requirements.
                   But the first thing is to define what
14
15
         is a public record when it comes to e-mail. An
         e-mail is a public record anytime it's sent or
16
17
         received in connection with Clean Water business.
18
                   So I'm just going to focus on Clean
19
         Water, not abstractly about e-mails. So anytime
         a Trustee sends or receives an e-mail related to
20
2.1
         a transaction of Clean Water's business that's a
         public record.
22
                   The device that's used doesn't matter,
23
24
         whether it's a personal device, a public device,
2.5
         you know, a computer at a public library, you
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2.1

2.5

know, any kind of phone, iPad. The device is irrelevant.

It's a content-based determination

It's a content-based determination of what is a public record, and so the key thing here today is accounts. It also doesn't matter what account is used. So it's the content of the e-mail and who is sending it that matters, not the account.

So if it's -- you're sending it on a DNCR account or a Clean Water account that -- that Clean Water has obtained through a vendor, then if the content is related to the transaction of Clean Water's business, then that's a public record.

If it's a private e-mail account,

Gmail, iCloud, you know, whatever the popular

ones are, you know, a proprietary, your own

business, your account, your own domain name, if

you're sending or receiving an e-mail related to

a transaction of Clean Water's business, that is

a public record, regardless of what account is

used.

Any questions so far on any of that?

MR. BRAGG: Hank, when you say it's a public record, does that mean that we have to

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send copies of any correspondence to Walter or
 1
 2
         what is the procedure here?
                   MR. FORDHAM: It doesn't mean that.
 3
         And if it's okay, I'll get into what it means,
 4
 5
         what you have to do with public records. And
         that's not a question --
 6
 7
                   MR. BRAGG: Okay.
                   MR. FORDHAM: That's not a question I
 8
 9
         anticipated. So I'll try to go ahead and answer
10
         it.
                       If you receive or send a public
11
                   No.
12
         record, there's not automatically a legal
13
         obligation to send it to any particular person.
         So you don't have a duty with public records to
14
15
         send them to Walter or copy them to Will or me or
16
         anybody else. Okay?
17
                   MR. KICKLER: It's just if asked.
18
                   MR. FORDHAM: I'm sorry?
19
                   MR. KICKLER: It's just if asked, then
20
         we have to.
2.1
                   MR. WILSON: Isn't there a duty not to
22
         destroy a public record and to retain it?
23
                   MR. FORDHAM: Oh, yeah, yeah. And if
24
         it's okay, we'll get to those that -- what it
2.5
         means if it's a public record in just a second.
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I'm also through with the -- the first part.

The only other thing I wanted to add about whether it's a public record or not is that if you have an e-mail that's partly transacting Clean Water's business and partly personal.

Say you e-mail another trustee, and you say, looking forward to the meeting. This is an important topic for us to discuss at the meeting. And then you also say, by the way, let's meet at so-and-so river to do two hours of trout fishing, you know, before the meeting.

MR. BEAUJEU-DUFOUR: Cool.

MR. FORDHAM: The part about the trout fishing is not a public record. Okay. So we're all familiar with the term redaction. So if you've got a public records request, then you would divide out the content of that e-mail.

Here you probably wouldn't bother, because going fishing is no big deal. It's not that private, but you legally would be okay in leaving the part that's public visible and then blacking out the part that's private.

Probably a more germane example is if you're using a public account, and you send your wife or your husband or someone an e-mail saying,

let's meet for lunch, you know, on Thursday, 1 that's -- that's private. 2 3 And if you received a public records 4 request, you wouldn't have to produce that 5 e-mail, if that's all it said. But if somehow the e-mail touched on the public's business and 6 7 also on that private thing, you would redact out the personal. 8 9 If you sent an e-mail to your doctor, 10 you know, in a public account, saying, you know, I'm going to be late for that appointment, 11 12 whatever, you probably wouldn't use your public 13 account, but if you just, in the haste of getting something out, you did, that's private. 14 15 So that just goes back to the general theme that it's the content that determines 16 17 whether it's a public record or just a private --18 private communication. 19

Okay. Now coming to the questions that Bill and Frank were asking, what does it mean if it's a public record? It means the custodian of that record has a duty to retain it and a duty not to destroy it.

In fact, to intentionally destroy a public record is a misdemeanor, but the primary

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1
         duty you have -- the legal duty is just to say
 2
         you have a duty to retain it in accordance with
         the retention schedule published by the
 3
         Department of Natural and Cultural Resources.
 4
 5
                   That's convenient. It's your
 6
         department that, you know, has the schedule and
 7
         produces the schedule. I think it's the
 8
         Department of Archives that actually publishes
         the schedule. The exact number of years you have
 9
         to retain it I don't recall offhand for the Clean
10
         Water Management Trust Fund.
11
12
                   MS. MURRAY: Twenty.
13
                   MR. FORDHAM: How many?
                   MS. MURRAY: Twenty.
14
15
                   MR. FORDHAM: Okay. The thought here
16
         in the room is that it's 20 years.
17
                   MR. KICKLER: Twenty years?
                   MR. FORDHAM: So a lot of them are
18
19
         permanent. The legal stuff is permanent.
         There's almost nothing in the legal department
20
2.1
         you can ever destroy, but -- so, in effect, it's
22
         a permanent retention for practical purposes.
                   Twenty years is a long time, and -- so
23
24
         the duty is to retain those, not destroy them,
2.5
         and have them to where they are available if you
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2.1

2.5

receive a public records request.

Sometimes you hear the term Freedom of Information Act request. That's a federal term, but it's used, you know, colloquially to cover North Carolina public records requests too.

So, you know, you'll either hear somebody has made a public records request or somebody has made a FOIA request or a Freedom of Information Act request.

All of those are the same thing, and the public has a right to -- anybody can request public records. They can't even be forced to disclose why they want it.

So if somebody asks, you can't make them tell you why they want it. They don't have to be a citizen. They don't have to be a resident. It's totally nonqualified to write to request public records.

So in a practical sense what does it mean if you have to retain it? It would impose the legal duty to act reasonably with respect to retention. And so that would mean to have some mechanism to back up your e-mails, some mechanism to archive them.

So translate that into a practical

2.1

thing. If you're using a private e-mail account for public e-mails, then you'd want to have a separate folder, and you would want to save all that you sent and all that you receive into that folder.

And then you would want to back that folder up every now and then. Probably most

original copy is saved on a server.

I don't know that everybody -- I think
it's called -- what? An iMap account or
Microsoft Exchange server, but, technologically
speaking, the public e-mails, anyway, are not
just resident on my computer. They're at the

people use a type of e-mail account where the

So if this thing gets destroyed, I drop it in the Ararat River, when we're up there in Mount Airy, the e-mails aren't gone. They're on the server, and the public IT department is making backups of those.

So if somehow those get destroyed, it's not my fault. If a judge says, you know,

Mr. Fordham, why can't you produce those e-mails?

It's -- it was on the public account. IT backed it up. My computer was stolen. You know, I'm

central server.

sorry. I'm not going to be in trouble for that. 1 2 So if it's personal, you'd want to make 3 a -- you know, keep that archive folder, where you have all of your public e-mails that's sent 4 5 or received. And it would include if a constituent e-mails you about the public's 6 7 business, that's a public record. If trustees e-mail between each other, 8 9 that's a public record if it's about public 10 business. Slight digression. If you send an 11 12 e-mail to a majority of the group of trustees, 13 that might raise some open meeting questions, if it's about the public business, so I'd recommend 14 15 not doing that. Of course, there's no problem with 16 17 administrative e-mails reminding you about the 18 meeting, sending out the agenda, those sorts of 19 things, but you wouldn't want to deliberate or discuss a topic by a majority by e-mail. End of 20 2.1 the digression. 22 So then at the end of your term you would want to then share that archive folder, 23 24 give a copy of that to somebody on the staff of

Clean Water, so it would be permanently

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2.5

preserved.

It would probably be good once a year, you know, on January 2nd of each year just to send a copy of your archive folder over.

So all that is to say that using the private e-mail server or account is -- you know, if you're not archiving, you're not backing up, and worrying about it, it's really easy and convenient. But when you add those practical obligations in, it becomes less convenient and less attractive to do it.

The Office of General Counsel recommends using a public e-mail account.

It's -- you know, we're not in the chain of command. We can't tell you what to do, but, you know, I've been on the end of lots of public records requests, you know, from municipalities, a lot for the state, and never had any trouble with the state issues.

I won't go through all of the different things, but it can be difficult if private e-mail accounts are used and the people aren't vigilant about doing this archiving system to just recover the e-mails.

And, you know, I would say that judges

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are not lenient on this e-mail stuff, and they 1 take very seriously the duty of public officials 2 3 to have these things available for the public upon request. And, of course, we all know the 4 5 N&O newspapers will show no mercy about a public official who doesn't produce their e-mails. 6 7 Any questions about that? I mean, there -- I can touch briefly on the practicality 8 9 of it. 10 Most devices you can add an e-mail account to your e-mail program, so it almost 11 12 becomes transparent that you're using the public 13 account, in that, you know, on an iPhone if you add -- I have Outlook on mine. 14 15 So I have my personal e-mail account, and I have Outlook. That's really easy, because 16 17 when I want to do something public, I use 18 Outlook. I never use my personal account. 19 If I get an e-mail from someone that's 20 sent to my personal account, I forward it to my 2.1 public account, and I'll only respond from my 22 public account. 23 So, I mean, there's -- there are better 24 people to talk to you about the technological 2.5 side, but it's not so difficult to switch to a

```
public e-mail account. Probably easier than, you
 1
         know, the archiving system.
 2
 3
                   But, anyway, end of sermon on that.
         Any questions from anybody on the phone?
 4
 5
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
                   MR. FORDHAM: Did I put you to sleep?
 6
 7
                   MR. VINES: No. You've been very
         clear. Those -- those of us that have a Clean
 8
 9
         Water account, they're going to go away?
                   MR. SUMMER: I'm --
10
                   MR. CLARK: The existing account is,
11
12
         but I think we have another one set up. It's a
13
         departmental account. Will knows more about that
         than I. So --
14
15
                   MR. SUMMER: So, just to touch on that,
16
         the cwmtf.net account that many of you have, and
17
         not a whole lot of you actually use, we do have,
18
         that is going to go away on the 14th, actually.
19
                   We looked into getting a dncr.gov
20
         account, just like we have, the staff. And
2.1
         Sydney can do that. It's -- it only requires two
22
         things. One, that you get an NC ID, which Sydney
         can help you with.
23
24
                   And then once you get that account, as
25
         Hank said, I can help you get it on your phone,
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in your tablets and other things, and it's just
 1
 2
         another -- you know, when you want to send an
 3
         e-mail, you just select which account to send it
 4
         from, and it should be pretty -- pretty seamless
 5
         for you folks.
 6
                   MR. VINES: Thank you.
 7
                   CHAIRMAN CAWOOD: And so, Hank, I'm
         hearing from you that you're recommending that we
 8
 9
         call Sydney and set up --
                   MR. FORDHAM: Yes.
10
                   CHAIRMAN CAWOOD: -- a public account?
11
                   MR. FORDHAM: Yes.
12
                   MR. CLARK: It seems like it would
13
         be -- this is Walter. It seems like it would be
14
15
         a lot easier than trying to separate these public
16
         e-mails from your private e-mails in your private
17
         account ultimately to do that, but --
                   CHAIRMAN CAWOOD: Is it still okay for
18
19
         Sydney to send it to our Clean Water account and
         our personal account, as she has in the past?
20
2.1
                   MR. FORDHAM: Yes.
22
                   CHAIRMAN CAWOOD: Okay.
23
                   MR. FORDHAM: Yeah. There's nothing
24
         illegal -- I should have said this. There's
2.5
         nothing illegal about using your private account.
```

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It's just that you have those legal duties that
 1
 2
         are -- still apply whether it's a public or a
 3
         private account.
 4
                   So, yes, Sydney could -- and that would
 5
         be a really good idea, at least during the
         transition, to send an e-mail out to the public
 6
 7
         and the private, because, you know, if the habit
         is to check your private account, then you see it
 8
 9
         in your private account, and then you say, oh,
10
         I'll scoot over to the public account and take
         care of it. So that's -- that's a good idea.
11
12
                   MR. KICKLER: So what will happen to
         the -- the cwmtf.net e-mails from the past?
13
                   MR. BRAGG: Can't hear you.
14
15
                   MR. KICKLER: My question is, what will
16
         happen to the cleanwater.net e-mails that we've
17
         been exchanging --
18
                   MS. MURRAY: That was Frank.
19
                   MR. KICKLER: -- for the past three or
20
         four years?
2.1
                   MR. SUMMER: And I'll answer that. I'm
         sorry. I'll answer that.
22
23
                   Can you folks hear me on the phone?
                   MR. BRAGG: Yeah.
24
25
                   MR. SUMMER: So what I have on my
```

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calendar is before that expires I'm going to go
 1
         in and archive all of your cwmtf.net accounts
 2
         before that closes.
 3
                   MR. KICKLER: And that will take care
 4
 5
         of whether we're sending it personal and --
                   MR. SUMMER: Yes. I'll have -- the
 6
 7
         cwmtf.net accounts I will archive for you at the
         end of this week probably. Before they --
 8
 9
                   MR. KICKLER: Okay.
10
                   MR. SUMMER: -- disappear.
                   MR. KICKLER: Thank you.
11
12
                   MR. SUMMER: Uh-huh.
                   MR. FORDHAM: And, one last comment, if
13
         you -- if you do switch to a personal account, or
14
15
         even if you don't, to the extent you have e-mails
         already on personal accounts, it would be good to
16
17
         move those into an archive folder.
18
                   And if you switch over to the public,
19
         you could get rid of that burden by then, you
20
         know, archiving it to a separate folder, giving
2.1
         it to Will or Sydney.
22
                   You know, e-mailing it to them, and
23
         then -- then you're done with the past having to
24
         worry about that. If a request is made to you,
2.5
         then you could refer it to -- to staff.
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CHAIRMAN CAWOOD: And, Sydney, since we
 1
         have a couple of trustees that aren't with us,
 2
 3
         can -- do you mind sending out an e-mail to
         every -- to all trustees and just say, on the
 4
 5
         advice of counsel --
                   MS. McDANIEL: Yeah.
 6
 7
                   CHAIRMAN CAWOOD: -- you know, we -- we
         should get in touch with you to set up a public
 8
         account.
 9
10
                   Any other questions for Hank on that?
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
11
12
                   CHAIRMAN CAWOOD: Awesome. Did you
         have another item, Hank?
13
                   MR. FORDHAM: I have one other item.
14
15
         Did you want me to go ahead and talk about the
16
         conservation easement mediation at this point?
17
                   MR. SUMMER: We've got it as an agenda
18
         item. So I think we can probably discuss it in
19
         full there.
                   MR. FORDHAM: Okay. That's it for me.
20
2.1
                   CHAIRMAN CAWOOD: Great. Thank you,
22
         Hank, as always, for what you provide for us and
23
         look after us. So we greatly appreciate that.
24
                   And, Walter, for your executive
25
         directors update.
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MR. CLARK: Yes. I'll be -- I'll be
 1
         brief. I want to welcome our one member of the
 2
         public who is here, Bill Holman.
 3
 4
                   MR. HOLMAN: Good morning.
 5
                   MR. CLARK: From the conservation
         committee.
 6
 7
                   MR. HOLMAN: Greetings from the
         conservation committee.
 8
 9
                   MR. CLARK: Yes. Thanks, Bill. Well
10
         represented.
11
                   And I want to thank the trustees for
12
         joining us today. I think most of you know that
         this has been a pretty sad week for Clean Water.
13
         We lost a former staff member with the untimely
14
15
         death of Larry Horton, who was killed in a
         hunting accident in Idaho last week.
16
17
                   Larry had just retired in April, after
18
         about ten years with Clean Water. And he and I
19
         only overlapped for about a week, but during that
         week I was able to discern how much he meant to
20
2.1
         this staff and to Clean Water over the years that
22
         he was here.
                   He was clearly a friend and a
23
24
         colleague. There was a memorial service for him
2.5
         yesterday, and the outpouring of people that were
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2.1

there, it was pretty amazing. A real tribute to
who he was as a colleague and a friend.

The staff had the great idea of honoring Larry by purchasing a brick at NC State. Larry was a big Wolf Pack fan. So we felt like that would be a tangible way to remember him.

So Terri is collecting contributions
that will be used to purchase his brick. It will
be located in a connector between the PC -- PNC
Arena and the Carter Finley Stadium. So if any
trustees wish to contribute, please contact
Terri, she'll help you out.

On to some better news. This Monday

Clean Water launched its long anticipated new

Website. So if you haven't seen it, please go

look at it. This was a project that's been

months in the making and conscientiously guided

by our own Will Summer with lots of help from the

staff.

The Website is really designed to do two things, to be very client friendly, both to current applicants and to help applicants throughout the life of their projects, and it does that well.

There's a lot of technical needs to

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make that happen. And I know Gwyn and Terri and everybody on the staff worked hard to be sure that our application processes were synced with the Website.

But the other thing it does is it was

But the other thing it does is it was designed to be attractive, something that the general public can go to, look at, learn about Clean Water, get excited about our program.

And if you've seen the old Website recently, you should look at the new one and compare it, because you'll see that we've really come light years in that regard. So the Website is good. It's up.

There's two addresses, I assume, Will, you can access it at. One is www.cwmtf.net, and the other is www.cwmtf.nc.gov. And both of those Web -- both of those sites should get you to the Website.

Since our June board meeting, I mean, staff has been diligently working on contracts.

I know Nancy and Steve have been working hard to get contracts out to our new applicants.

And our applicants have been busy issuing press releases about their awards and having celebrations within their communities.

Last Friday, for example, Damon went to 1 2 the Town of Valdese. They had a celebration with 3 regard to the grant they got for their park, Lake Rhodhiss. Damon said there was about 60 people 4 5 in attendance, including Representative Blackwell, and lots of good things said about 6 7 Clean Water. We're going to be making an effort as a 8 9 staff to try to attend as many of those 10 celebrations as possible when we know about them. They're a great opportunity for us to network 11 12 with our constituents and supporters. And, honestly, it just makes you feel 13 good when you go to an event like this and people 14 15 express their gratitude. So, I mean, it's really important for us to do that. We're going to make 16 17 an effort. As a matter of fact, Greer and I are 18 19 going to Bethania on Saturday to celebrate the work of the Natural Heritage Trust Fund and Clean 20 2.1 Water in protecting historic properties in that 22 community. And then on Saturday night I'm going to 23 the Land Trust for Central North Carolina's donor 24 2.5 appreciate dinner, where they're going to give

Clean Water an award for our work and help in 1 their land conservation efforts. 2 So we'll continue to do that as much as 3 we can. We're continuing to get revenues from 4 5 our license plate sales. For the last two months we've gotten additional revenues of about 800 and 6 7 \$17,000. What that does, of course, is allow us to go further down on the provisional list. 8 9 And that -- by the way, that does not include November's proceeds. So that's allowed 10 us to fund two acquisition projects. The 11 12 remainder of the nature conservancy's three-step four stack position and to fund the 13 North Carolina Wildlife Commission's usher track. 14 15 And on the restoration side, we've been able to fund the remainder of -- speaking of 16 17 Mount Airy -- Resource Institute's Ararat River 18 project. 19 So we're moving down the list. As we 20 get more money in, we'll continue to move down 2.1 that list. 22 I know, Troy, Fort Dobbs is coming up soon on the provisional list. It will probably 23 24 be funded, you know, by our November receipts. 25 MR. KICKLER: Uh-huh.

```
MR. CLARK: But certainly by the end of
 1
 2
         the year. So Fort Dobbs and Wildlife Resources
         Commissions, Godwin Track are the two others that
 3
         are coming up for funding. So hopefully we'll
 4
 5
         continue to move down that list pretty quickly.
                   And, I guess, last, but not least, at
 6
 7
         our next board meeting, with the help of Sydney
         and staff, we hope to have a board manual for
 8
 9
         everybody. It's an updated manual.
                   We -- John Wilson, you are our
10
         experiment. We gave John a more hastily put
11
12
         together board manual since he is our new
13
         trustee.
                   But in going through that process we
14
15
         realized that all of you needed an updated
16
         manual. There could be some changes in the next,
17
         you know, month or two to sort of -- a staff
         flowchart and some other things that we will
18
19
         update in the manual, as well as all of our
         policies. So stay tuned for that. It's needed.
20
2.1
                   That's really all I have.
22
                   CHAIRMAN CAWOOD: Great. Wonderful.
         Any questions for Walter?
23
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
24
25
                   CHAIRMAN CAWOOD: Great. And,
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Mr. Public, do you have any?
 1
 2
                   MR. CLARK: Mr. Public.
 3
                   CHAIRMAN CAWOOD: Do you have any
         comments or thoughts that you'd like to share
 4
 5
         with us today?
                   MR. HOLMAN: No, ma'am. Good -- good
 6
 7
         to be with you-all, and keep up the good work.
 8
                   CHAIRMAN CAWOOD: Wonderful. Thank
 9
         you.
10
                   We'll move on to our business, and,
         starting with the first item, Steve, you're going
11
         to talk about Piedmont Triad Council of
12
13
         Government's scope change request.
                   MR. BEVINGTON: Thank you. And maybe
14
15
         if you could slide the phone one step closer to
16
         the side.
17
                   Can the folks on the phone hear me all
18
         right?
19
                   Thank you. I won't take long. That's
         probably good there. I'll try and enunciate.
20
2.1
                   How is the volume at this end?
22
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
23
                   MR. BEVINGTON: They'll speak up, I'm
24
         sure.
25
                   The Piedmont Triad Council of -- excuse
```

```
1
         me.
                   MR. BRAGG: Steve, I can't hear you.
 2
 3
                   MR. BEVINGTON: All right. Perfect.
                   MR. CLARK: Will it reach over there?
 4
 5
                   MR. SUMMER: Maybe.
                   MR. BEAUJEU-DUFOUR: Will that go
 6
 7
         around the table?
 8
                   MR. BRAGG: All I know is it's coming
 9
         from somewhere.
10
                   MR. BEVINGTON: Is the noise settling
         down and is my voice more easily heard?
11
12
                   MR. BRAGG: It's good.
13
                   MR. BEVINGTON: Thank you. All right.
         Agenda item one on business is the Piedmont Triad
14
15
         Council of Governments has requested a scope
         change to modify their monitoring approach and to
16
17
         change the required match down from $129,600 to
         $60,000.
18
19
                   A change in match of $69,600 in total
         funds. It's a planning grant. Essentially
20
2.1
         the -- the Piedmont Triad Council of Governments
22
         is under contract to study the Swearing Creek
         watershed and to identify water quality issues in
23
         that --
24
25
                   I'll let the dog -- I'll let the dog
```

hang up.

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As awarded the project was to be matched at 63 percent. Quite a high match. With most of that coming from the City of Lexington.

By the way, Swearing Creek drains the City of Lexington and some of Davidson County and drains into High Rock Lake.

Lexington was to provide \$45,000 and a few extra dollars in equipment to monitor the system, as well as \$26,000 of in-kind services and to provide a total match of \$58,000 -- \$58,100.

Instead, the City of Lexington chose to conduct the required monitoring under a different method. And instead of buying any equipment they used existing program staff that they had to collect water quality measurements.

They originally had planned four sites to be monitored for 18 months, but they instead monitored five sites for 12 months, collecting ten water quality parameters at each of those sites.

And the Piedmont Triad Council of

Governments has proceeded on its schedule with

this project and has presented to us the results

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of those data that were collected by the city.

And essentially staff's assessment at this point is that while the City of Lexington did not monitor their in-kind contribution and would not be able to document that, and they also did not buy any equipment for the project, they did deliver as expected a very robust set of water quality data that characterize the watershed.

So it's staff's assessment that essentially the contract conditions have been met. Although, the match requirements are now sort of being reduced, in terms of actual financial contribution, but we're matched with this deliverable data that actually makes the project acceptable and competent to describe the issues in the watershed.

So at this point I'm asking whether the board has further questions or if they wish to approve, deny or amend the request, which is attached in your agenda from the Piedmont Triad Council of Government.

MR. BRAGG: This is Trustee Bragg. I move that we approve the scope as requested.

CHAIRMAN CAWOOD: Do we have a second?

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(NO AUDIBLE RESPONSE WAS GIVEN.)
 1
 2
                   CHAIRMAN CAWOOD: Do we have a second?
                   MR. TOOLE: This is Trustee Toole,
 3
         seconding.
 4
 5
                   CHAIRMAN CAWOOD: Thank you, Trustee
         Toole.
 6
 7
                   All of those in favor, say aye.
                   MR. BRAGG: Aye.
 8
 9
                   MR. TOOLE: Aye.
10
                   MR. WILSON: Aye.
11
                   MR. VINES: Aye.
12
                   CHAIRMAN CAWOOD: Okay. Any opposed?
13
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
                   CHAIRMAN CAWOOD: Great. It's
14
15
         approved.
16
                   And the next item of business is the
17
         administration committee recommendations for the
18
         2018 grant cycle. And we had a great meeting on
19
         that. I want to thank Trustee Bragg, Kickler and
         Vines for serving on that with me. And --
20
2.1
                   MR. BRAGG: I can't hear you.
22
                   MR. CLARK: Oh.
                   CHAIRMAN CAWOOD: Oh, thank you,
23
24
         Trustee Bragg.
25
                   I wanted to thank the members of that
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1
         committee. It was a lengthy committee meeting,
         but we got into a lot of important issues, and I
 2
 3
         appreciate everyone's participation.
                   And, with that, we will give it back to
 4
 5
         Steve for line item 2-A.
 6
                   MR. BEVINGTON: Thank you, Chairman
 7
         Cawood.
                   What level of detail do you think is
 8
         appropriate? I'll give a quick summary, since
 9
10
         the administration committee has already made
         their recommendation.
11
12
                   CHAIRMAN CAWOOD: Exactly. Their
13
         recommendation. Yes.
                   MR. BEVINGTON: All right. The first
14
15
         item considered by the administration committee
         was a minor change to the restoration criteria
16
17
         narrative that describes points.
                   And essentially this is a matter of
18
19
         three points being awarded to restoration
20
         projects when they can demonstrate that during
2.1
         the application process they have already
         completed their designs and received a permit to
22
23
         proceed.
24
                   A very sensible award, recognizing
2.5
         these projects are ready to take off and have a
```

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lot of momentum. And also -- as well as a strong match at that point.

The difficulty is over the last two cycles only six projects have been able to capitalize any points in this area. And, in fact, only three of them got the full points for a design and a permit in hand.

I think a large reason for that is to get that far down the project you may have spent as much as 30 percent of your total budget already, and not many applicants are ready to come to us with a project when they've spent so much money. And it's a lot to lay out if you don't know where the rest of the money is coming from yet.

Further, and, more importantly, and why
I brought it to the committee's attention, and
why they approved this change, is that there are
much simpler ways and less expensive ways to get
almost as much information, in terms of our
project review.

Essentially a survey, a professional survey, of the proposed site can produce excellent data to show us what the impairment is of a stream and what the ecological uplift will

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likely be, probably in the range of a couple
thousand dollars.

So, instead of outlaying perhaps \$100,000 for a full design and permits, they can give us almost as good information for us to evaluate the application for a modest fee.

So the committee had recommended maintaining full points for projects that do have the permits in hand and their full designs ready to go, but also allowing two points to be awarded for projects that have an existing condition survey complete and a design reach identified, which is a model stream somewhere that they find ideal that they would like to try and imitate and allow one point if they've just simply done the existing condition survey.

We feel that will provide staff a better sense of the true value of the project, in terms of ecological uplift, without an undue expense on the applicant before we've considered funding.

So at this point, unless you have further questions, the -- we're looking for a motion to approve, deny or amend the committee recommendation as it came.

```
MR. TOOLE: This is Trustee Toole.
 1
 2
         have a question.
 3
                   MR. BEVINGTON: Yes.
 4
                   MR. TOOLE: Getting an application in
 5
         is not the same as having a permit. And I'm
         curious to know to what extent have we
 6
 7
         experienced where an application has been
         submitted, and there have been delays in getting
 8
         the permit since the application was incomplete
 9
10
         or because the regulator felt that more work was
         necessary before --
11
12
                   MR. BEVINGTON: Bill, we're having a
13
         little trouble hearing you. Can you say that
         perhaps a little louder towards your phone?
14
15
                   MR. TOOLE: Yes. I'll be glad to.
16
                   So the question I have is to what
17
         extent do we have knowledge of circumstances
18
         where a permit application has been submitted,
19
         but there have been delays in getting the permit,
         either because the permit application was
20
2.1
         incomplete and required supplementation or
22
         because the regulator was concerned about the
23
         project in its entirety?
24
                   MR. BEVINGTON: So thank you.
                                                  That is
2.5
         an excellent question. We do have cases where
```

permitting has been a hang-up. It's delayed 1 2 projects. I can't give you an exact number, but 3 it's a very small percentage of our restoration 4 projects. 5 We do encounter delays quite frequently, in terms of access and land owners 6 7 willingness to participate. So where letters of 8 intent have been signed, but people back out or have concerns about access to the -- to the 9 10 stream bank, those dominate our delays in my experience. I don't have exact numbers for you, 11 Bill. 12 MR. TOOLE: All right. So -- but, to 13 follow up then, is this point criteria designed 14 15 to make sure that the staff gets adequate 16 information to evaluate, or is the point criteria 17 designed to establish readiness -- project readiness or both? 18 MR. BEVINGTON: It -- it is both. 19 20 Although, I think technically where the narrative 2.1 reads it's a little of the latter, making sure 22 they're ready to proceed. Our experience and the field reps 23 experience has been that this actual data on the 24

stream is invaluable in their field assessments.

2.5

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So I think, Justin, if you need to
 1
 2
         correct me on that, that's fine, but we -- we see
 3
         a true value. So I hear what you're saying,
         Bill. It is -- it is a little bit of a bending
 4
 5
         of this application perhaps, but it's an area
         where we find it invaluable to really
 6
 7
         differentiate between projects that are going to
         make a big difference to a stream bank's
 8
 9
         stability and ones that maybe are less of a
10
         threat than is sort of promoted by pictures taken
         at the right time of year with limited vegetation
11
12
         on eroding banks, that sort of thing.
                   MR. TOOLE: And so the committee has
13
         decided that the readiness criteria is less
14
15
         important in this particular instance, that an
16
         application is sufficient evidence of readiness;
17
         is that the ultimate evaluation?
                   MR. VINES: This is Trustee Vines.
18
19
         That's correct, Bill.
                   MR. TOOLE: Okay. Thank you, Chuck.
20
2.1
                   All right. I'm finished. No further
22
         questions.
                   CHAIRMAN CAWOOD: Okay. Since this
23
24
         comes from a committee, we just need a second on
2.5
         the motion.
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```
MR. BRAGG: I couldn't hear what you
 1
 2
         said, Greer.
 3
                   MR. CLARK: We'll pass the speaker back
         over here, Frank. Hold on just a second.
 4
 5
                   CHAIRMAN CAWOOD: Frank, I was just
 6
         saying, since this is a motion that comes from
 7
         the committee, we only need a second.
                   MR. BRAGG: Well, I'll second this
 8
 9
         motion to approve.
10
                   CHAIRMAN CAWOOD: Thank you, Trustee
11
         Bragg.
12
                   All in favor, say aye.
13
                   MR. KICKLER: Aye.
                   TELEPHONIC SPEAKER: Aye.
14
15
                   TELEPHONIC SPEAKER: Aye.
16
                   TELEPHONIC SPEAKER: Aye.
17
                   CHAIRMAN CAWOOD: Any opposed?
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
18
19
                   CHAIRMAN CAWOOD: Great. Well, we will
20
         move on to 2-B, and we will pass this back over
2.1
         to Steve.
22
                   MR. BEVINGTON: Thank you for your
         patience with the -- with the technology here.
23
24
         Again, interrupt if you can't hear all.
25
                   The next item is to adjust a -- a
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committee recommendation to adjust the

contingency policy to reflect a match required to

share the cost between Clean Water Management

Trust Fund and applicants.

And essentially right now we have

And essentially right now we have several projects out, and it has been our policy in the past to allow a contingency line item for construction.

It's a very common practice in the construction industry to leave some monies in reserve that you hope not to spend, but when you encounter unforeseen circumstances, you have a reserve to either survive periods of really poor weather for construction or if you're digging and encounter things that are more difficult to move, for example, you have some reserve to do that.

Our experience has been, however, that we have no control really over that decision.

The current policy is to receive contingency funds through our contract process.

An applicant must document that they've spent 100 percent of their construction monies, line item, and also that they've got 90 percent of their total matches all met.

But it comes after the fact. If they

run into difficulties, we sort of receive these 1 2 letters requesting this expenditure when it's 3 already essentially pretty much necessary, rather than any involvement in the process. We simply 4 5 don't have the feet on the ground to manage this. And it just seemed to be an attractive 6 7 option, to put skin in the game on both parts, so that the applicant, who may have more direct 8 contact with the contractor and also more ability 9 10 to be on the ground and see the construction issues, would be in a position during 11 construction to observe cost overruns and to 12 13 identify problems and head them off before they go so far as to require a contingency payment. 14 15 So the committee, seeing that need, has 16 suggested that our current policy, which is in 17 the restoration program, number two, policy 18 manual, be modified with essentially saying the 19 construction contingency funds be matched at no 20 less than 50 percent. 2.1 And that's the committee recommendation 22 at this point. 23 MR. BRAGG: This is Trustee Bragg. 24 approve -- I move that we approve as recommended. 2.5 CHAIRMAN CAWOOD: All in favor, say

```
1
         aye.
 2
                   MR. KICKLER: Aye.
 3
                   MR. FORDHAM: Aye.
                   MR. VINES: Madam Chair, before we
 4
 5
         vote, are there any questions from anyone else on
         the board?
 6
 7
                   CHAIRMAN CAWOOD: That was Trustee
 8
         Vines.
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
 9
                   CHAIRMAN CAWOOD: Great.
10
                   MR. BEVINGTON: No questions.
11
12
                   All right. I'll move right along. And
13
         I apologize for so many small items on your
         agenda today, but another issue that came before
14
15
         the committee -- administrative committee was
         issue 2-C to allow educational signs to be used
16
17
         as match for restoration and innovative storm
18
         water projects.
19
                   Current guidance materials that we
         provide and have provided for the last two years
20
2.1
         to applicants do not allow educational signs on
22
         projects to be considered as part of the match of
         the total cost.
23
24
                   And I think that was really meant as a
2.5
         cost-saving issue, because there was limited
```

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control over what kind of signs were going to go up and what -- how much they would cost and that sort of thing, which was seen as a cost-saving measure.

However, recent requests from a number of applicants and examples from the past five or six years ago, where we have seen excellent educational materials, made us revisit that.

And we propose some language that the committee recommendation is to allow us now to consider educational signs as match on a project under a couple of conditions.

One would be that any such match would address specific features of the Clean Water

Management Trust Fund project, they be placed in visible points of either overlook or egress to the project, they would contain a reference to our agency, as well as our logo, and that this is really only just intended for physical signs on the property or next to the property, not offsite educational materials or Internet materials of any sort.

So the committee recommendation is to propose change to our guidance materials to allow this match to be considered in project evaluation

```
1
         and scoring.
                   MR. VINES: Trustee Vines. I second
 2
 3
         that motion.
                   CHAIRMAN CAWOOD: All in favor, aye.
 4
                   MR. BEAUJEU-DUFOUR: Aye.
 5
                   TELEPHONIC SPEAKER: Aye.
 6
 7
                   TELEPHONIC SPEAKER: Aye.
                   MR. BRAGG: Aye.
 8
 9
                   CHAIRMAN CAWOOD: Any opposed?
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
10
                   CHAIRMAN CAWOOD: Okay.
11
                   MR. BEVINGTON: And 2-D is a
12
         recommendation again from the committee to allow
13
         post-construction monitoring to be considered as
14
15
         match.
                   And I think the best way to describe
16
17
         this difficulty we have with some review
18
         applications is through an example in the last
19
         cycle.
                   The Town of Stanley originally proposed
20
2.1
         for their steam restoration project a match of
22
         $25,000 that was coming from the U.S. Fish &
         Wildlife Service, a very robust monitoring plan
23
         to look at endangered species survival in and
24
2.5
         around the project area for five years.
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Any contract requirement we have -- and usually restoration project contracts are no longer than two years in length. A few have been extended, unfortunately, but --

But as we close out a contract we need to have an assurance that all matches have been provided. So we looked at the project and realized that the monitoring that was going to take place over five years the value of that was really outside of the contract period, and we discounted it \$20,000 out of the project.

It only made a difference of one point in their score, and Stanley was one of the projects that was considered by the board and awarded funding, but it sort of brought up a point that we were almost discouraging extremely good science and work and really a good way to document the success of Clean Water Management Trust Fund projects.

So after some discussion the committee recommended a change for applications that propose post-construction monitoring that we could consider some period of monitoring beyond that period in the scoring and then forgive that for natural contract development, so that they --

```
we could close out the project without them
 1
 2
         having to hold a retainer for five years to
         collect that data.
 3
                   Again, it's sort of a minor change, but
 4
 5
         one we think can encourage better applications
         and better tracking of our projects in the
 6
 7
         future.
                   MR. BRAGG: I'll second this motion to
 8
 9
         approve.
                   MR. WILSON: I have a question. It's
10
         John Wilson.
11
12
                   Is there perhaps a need to limit or tap
         the amount of time that post-construction
13
         monitoring could take place?
14
15
                   The example you gave was five years,
         $25,000. What if the proposal had been ten or 15
16
17
         or 20 years and, you know, corresponding
         multiples of $25,000?
18
19
                   MR. BEVINGTON: Right. So I have
20
         never -- I've only reviewed two or three years
2.1
         worth of Clean Water Management Trust Fund
22
         applications.
23
                   I haven't seen any extending longer
24
         than five years, but you're right. Theoretically
25
         that could happen. I would have no heartburn
```

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over limiting it to five years.

Some of the monitoring of vegetation, which trees grow on projects, and they become a natural forest, conceivably it could be longer, but I think the value of that, monitoring in the future, would be quite small in the project anyway.

So I think staff's intent would be to take a sort of common sense approach to it, and we would probably limit it at five years, but that's not in the exact policy as we've written in these notes.

MR. WILSON: So do you feel -- so do you feel there's any need to specify a limit or will you-all automatically in the staff review impose such a limit or -- or make exceptions as -- as appropriate?

MR. BEVINGTON: The language we -- we jotted it down after the meeting -- or during the meeting, was considering all reasonable monitoring costs as match.

So I think, knowing my two -- the two field reps for Clean Water Management Trust Fund, I think they would point out to me sort of the absurdity of monitoring for something ten years

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after a contract closes, but -- so I feel
 1
 2
         comfortable with that, but if you want to make a
 3
         specific limit in there, I think that would work
         just as well.
 4
 5
                   MR. WILSON: No. I'm okay with
         reasonable.
 6
 7
                   CHAIRMAN CAWOOD: Very reasonable of
         you, Trustee. Thank you.
 8
                   Okay. We had the second.
 9
                   All in favor?
10
                   MR. BEAUJEU-DUFOUR: Aye.
11
12
                   MR. KICKLER: Aye.
13
                   TELEPHONIC SPEAKER: Aye.
                   TELEPHONIC SPEAKER: Aye.
14
15
                   CHAIRMAN CAWOOD: We are moving the
16
         speaker again.
17
                   MS. GUTHRIE: I'll move.
18
                   MR. CLARK: Nancy, if you'd like to
         come over here and have a seat.
19
                   MS. GUTHRIE: Yeah.
20
2.1
                   CHAIRMAN CAWOOD: And thank you, Steve.
22
         Those -- you said, you know, they're small
         adjustments, but it's important. You've been in
23
         your role for a number of months. So you're
24
2.5
         seeing things that need to be changed. So thank
```

you for bringing them to our attention. 1 MR. BEVINGTON: Thank you. 2 CHAIRMAN CAWOOD: Perfect. And, Nancy, 3 you're next with item 2-E. 4 5 MS. GUTHRIE: Yes. Thank you. As staff continues to work with our 6 7 applicants, and we get questions on our applications and policies and guidelines, we 8 sometimes realize that we have guidelines and 9 10 practices that have just evolved over time. 11 And we don't have a clear policy that quides us a lot of times with advice that we are 12 giving our clients, and so we do appreciate when 13 we can bring these issues back to the committee 14 15 and get some clarity for ourselves. 16 And one of those issues has been with 17 property management cost, which local governments 18 have been able to apply for when applying for a 19 grant. And there's not a lot of good, clear written material on the establishment of this 20 2.1 practice. 22 And as we, among staff, were talking about this, we agreed that it is a great idea for 23 24 organizations that purchase land, there may be a 2.5 gap in time before they're really ready to take

2.1

2.5

management and ownership of that property and
open it to the public.

But in the meantime there may need to be some immediate gate or other work on the property to really secure that for -- in the short term.

And then we also discussed with the committee that this -- this need would apply, not only to local governments, but also to nonprofits, where land trusts frequently now are purchasing properties, holding that for a year or two and then transferring it to the state government, to the parks, to wildlife commission, and in the meantime they are trying to prevent trespass and perhaps limit access to some of the really valuable areas on the property.

We also discussed with the committee then the fact that this could become expensive at times. So we discussed a cap and some of the processes for how staff would pay for these items.

So, with that, the committee recommendation is to modify the guidance on property management reimbursements, so that it's more clear that this is a short-term securing the

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1
         property or protecting resources.
 2
                   It would be allowed for local
 3
         governments, nonprofits and state agencies that
         do not have a dedicated acquisition mechanism,
 4
 5
         and there would be a cap on the funds reimbursed
         by Clean Water or credited as a match at $5,000.
 6
 7
                   And then all of these items would have
 8
         to occur -- be incurred during the contract
         period. They'd have to be substantiated with
 9
         invoices, which is standard for all items
10
         reimbursed by Clean Water.
11
                   We want these identified upfront, so
12
         that we know they're coming in the contract, and,
13
         of course, they would not be allowed to be used
14
15
         for anything that's prohibited by another policy.
16
         And an example of that would be cleaning up
17
         debris or removing structures on a piece of
18
         property.
19
                   So that was your committee
         recommendation.
20
2.1
                   MR. VINES: Madam Chair? Trustee
22
         Vines.
                   CHAIRMAN CAWOOD: Yes.
23
                   MR. VINES: I'll second the motion.
24
2.5
                   CHAIRMAN CAWOOD: Thank you. Since it
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```
came from committee that will be a second for
 1
 2
         Trustee Vines on the motion.
 3
                   All in favor, say aye.
 4
                   MR. BEAUJEU-DUFOUR: Aye.
 5
                   CHAIRMAN CAWOOD: Aye.
                   TELEPHONIC SPEAKER: Aye.
 6
 7
                   TELEPHONIC SPEAKER: Aye.
 8
                   TELEPHONIC SPEAKER: Aye.
 9
                   CHAIRMAN CAWOOD: Any opposed?
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
10
                   CHAIRMAN CAWOOD: Great. Thank you
11
12
         very much, Nancy.
                   MS. GUTHRIE: Uh-huh.
13
                   CHAIRMAN CAWOOD: Appreciate it.
14
15
                   The next item of business is item
16
         three, which is committee reorganization. And
17
         this is something that the administrative
         committee also discussed.
18
19
                   And looking at -- you know, we've had a
20
         few years of our current system and setup and
2.1
         trying to find, you know, is there a better way
22
         to use trustee time and talents. Walter and I
         began the discussion, and then we also took it to
23
         the administrative committee.
24
2.5
                   And you have in your packet of
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1
         information the recommendation that we reorganize
 2
         our standing committees into three committees.
 3
         An acquisition committee, which would handle
         everything that comes up dealing with
 4
 5
         acquisition.
                   You know, Nancy's issue that she
 6
 7
         brought up today would have gone through the
 8
         acquisitions committee, as opposed to an
         administrative committee.
 9
                   The same with Steve. He would have a
10
         dedicated restoration -- restoration innovative
11
12
         storm water and planning committee. So the items
13
         that he brought today that went through the
         administrative committee would go through that.
14
15
         It would also -- they would handle the funding,
16
         as we've done in the past.
17
                   And then we would have an executive
18
         committee, which would have myself, the vice
19
         chairman and the chairs of those committees.
                   And so that was the discussion there.
20
2.1
         Are there any thoughts from trustees on that
22
         recommendation?
23
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
24
                   CHAIRMAN CAWOOD: All right.
2.5
         Hearing --
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MR. KICKLER: I'll -- I'll just say
 1
 2
         what I --
                   CHAIRMAN CAWOOD: Uh-huh.
 3
                   MR. KICKLER: Just an observation.
 4
 5
         This is Troy.
                   Just that in this realignment, just
 6
 7
         reiterate again, that it will mean there will be
         more participation --
 8
                   CHAIRMAN CAWOOD: Uh-huh.
 9
                   MR. KICKLER: -- from more members.
10
11
         Pro side.
12
                   The con side is we hope that there will
13
         be active participation on these committees,
         because the committees will probably meet, I
14
15
         would guess, a minimum of quarterly.
16
                   MR. CLARK: Quarterly.
17
                   MR. KICKLER: Or -- probably. So --
18
         so, anyway, I just wanted to stress that.
19
                   CHAIRMAN CAWOOD: Definitely. Thank
20
         you, Troy.
2.1
                   Okay. It comes from committee. So
22
         we'll just need a second.
                   MR. BRAGG: Frank Bragg. I'll second.
23
24
                   CHAIRMAN CAWOOD: Thank you, Frank.
25
                   And all in favor, say aye.
```

```
TELEPHONIC SPEAKER: Aye.
 1
 2
                   TELEPHONIC SPEAKER: Aye.
                   TELEPHONIC SPEAKER: Aye.
 3
 4
                   MR. BEVINGTON: Aye.
 5
                   MR. KICKLER: Aye.
                   CHAIRMAN CAWOOD: Great. And I think
 6
 7
         this will be the appropriate time to thank Frank
         Bragg. Frank has agreed to be our vice chair,
 8
 9
         and I am very happy to have Trustee Bragg in that
10
         role.
11
                   And I will be contacting all trustees
12
         to ask for your service on one of the two
13
         committees. So you-all can look for a call from
         me with that.
14
15
                   Okay. So we will move on to item four.
         And, Will.
16
17
                   MR. SUMMER: I'll move right up here.
18
                   CHAIRMAN CAWOOD: Here you go.
19
                   MR. SUMMER: All right. Thank you.
                   So item number four is Wildlife
20
21
         Resources Commission's request for exception to
22
         dedication to the Hill Farm.
                   This was a project that was awarded by
23
         Clean Water Management Trust Fund in 2014
24
2.5
         originally to the Piedmont Land Conservancy.
```

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And since then they have passed it over to Wildlife Resources Commission. And since Wildlife Resources wasn't at the table they weren't able to request the exceptions based on that specific property and their specific management needs.

So they have made the -- the standard dedication to Wildlife Resources is generally a hundred foot buffer on any stream, plus any areas of natural heritage significance. And in certain waters where the stream contains state or federal threatened species, it's -- the default is to a 300 foot buffer.

This exception is more or less consistent with those that we have heard in recent meetings. You know, you're familiar with the Needmore Game Land request, which we heard in June, and a prior one the previous year.

So I'd like to add on the three things that they've asked the board to approve. And had Wildlife Resources been the initial applicant, they would have simply asked for them when the original application was approved.

But the first is to maintain the existing road to the Dan River to allow access of

2.1

a fish stocking truck, so they can put the farm raised -- or hatchery-raised trout in the river for folks to catch.

The second is to construct a four to six vehicle gravel parking lot near the existing trailhead at the Collins Town Road Bridge. And the third is to maintain the portion of an existing field or approximately 1,900 feet of the Dan River with wildlife value crops.

And what they would propose is allowing it to come back up in woody vegetation for the first 75 feet, and then plant warm season grasses, which will be maintained primarily through burning for the next 50 feet, which would effectively be 125 foot buffer before they began the annual rotation of wildlife friendly crops in the field.

And probably the best resource for that would be the first map in your packet, if you want to take a quick look. Let me get there.

So on the north end of the property you can see the field. It has a red hash and a green hashmark on it. The green hash is that 75 foot woody buffer.

Currently there's virtually no buffer.

Just one small row of trees along the river. And 1 then outside of that they've put another 50 foot. 2 And then the remainder of the field would be 3 managed essentially wildlife food plots, but --4 5 So that would be one request. And that's similar to -- the past request has been 6 7 simply a hundred foot woody buffer. And, for our purposes, I think 125 foot, it's 75 foot woody, 8 and 55 -- 50 foot warm season native grasses, is 9 10 roughly equivalent or perhaps even better. The other exception is the black and 11 blue dashed line referred to as Oliver Lane that 12 goes all of the way to the river with the little 13 icon of fish. That's where they want to maintain 14 15 that existing road, so they can get to the river and stock trout. 16 17 And then the final request is down near 18 the southeast portion of the parcel. There's a 19 little P right next to the icon with the kayaker. And what that trailhead would do is allow folks 20 2.1 to access this blue dashed river access trail to 22 access the southern portion of the property. The third map in this packet has a 23 24 close-up of that parking area. And it -- though 2.5 you can't tell from the first map, it actually

would be probably about 125 feet away from the 1 2 river where they hope to put this in. So I don't 3 think it will have any -- too significant of an 4 impact to water quality. 5 So those are the three exceptions as 6 they've requested them. For my part, you know, 7 staff has reviewed it, and they feel it to be consistent with the exceptions we've made on 8 9 other WRC properties in the past. And, with that, I'll take any 10 questions. 11 CHAIRMAN CAWOOD: And, Will, from the 12 13 looks of it the parking area is on the other side of the road. Just so trustees --14 MR. SUMMER: It is. They have that 15 16 little -- that little corner is part of the 17 property, and there's that kind of larger 18 out-parcel where there was an existing mill. The 19 Jones parcel. It's the white hash on the first 20 map. So it is -- it is across the road, but it 2.1 was -- there was no -- no place for them to put 22 it on the southern part. CHAIRMAN CAWOOD: Uh-huh. 23 24 MR. SUMMER: It was really the only 25 southern access, I should say.

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CHAIRMAN CAWOOD: Any questions for
 1
 2
         Will?
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
 3
                   CHAIRMAN CAWOOD: Hearing none, I'll
 4
 5
         accept a motion for this --
                   MR. VINES: Madam Chair? Trustee
 6
 7
         Vines. I'll make a motion that the agenda item
 8
         be moved forward. Wildlife Resources
         Commission's request for exception to dedication
 9
10
         to Hill Farm, Clean Water Management's project
         2014-053 for approval, please.
11
                   CHAIRMAN CAWOOD: A second?
12
                   MR. BRAGG: Second. Trustee Bragg.
13
                   CHAIRMAN CAWOOD: Thank you, both.
14
15
                   All in favor, say aye.
16
                   MR. KICKLER: Aye.
17
                   MR. BEAUJEU-DUFOUR: Aye.
                   MR. CLARK: Aye.
18
19
                   MR. FORDHAM: Aye.
20
                   MR. SUMMER: Aye.
2.1
                   TELEPHONIC SPEAKER: Aye.
22
                   CHAIRMAN CAWOOD: None opposed?
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
23
                   CHAIRMAN CAWOOD: Perfect.
24
25
                   We will move on to business item five.
```

And, Will, this is you and Hank. 1 2 MR. SUMMER: Thank you. I'm going to cue this up from the -- the Clean Water 3 perspective. Then I will hand it off to Hank for 4 5 the -- the technical legal aspect of it. So the short of this one is this is a 6 7 project that we funded via a donated mini grant in 2006. And, to refresh your memory on the 8 donated mini grants, we paid for acquisition 9 10 transaction costs for a property or an easement that's going to be donated. 11 What separates this from a normal 12 acquisition project is we don't hold the 13 easement. The conservation easement is in some 14 15 other entity's name. In this case it's Conserving Carolina, which is formerly the 16 Carolina Land Conservancy. 17 18 However, we do maintain third-party 19 right-of-enforcement on all of these easements, so that if the initial easement holder is not 20 2.1 managing it to our standard or to our 22 expectations, we have the legal right to step in and force the -- the easement. 23 And in this case the landowner had 24

recorded a plat that subdivided a portion of her

2.5

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property off that contained a section of our conservation easement, which is in conflict with our no subdivision clause, which is in nearly every easement, both ours and the other conservation easement.

And it's a really important tenet really for two reasons. One, because it allows unified management. And, two, because one -- the biggest cost associated with stewarding a project forever in perpetuity is contacting the land owner or any land owner, educating the land owner, working with the landowner when there are encroachments and other issues.

And since that's a big part of your costs, if you're going to put money in an endowment to steward that indefinitely, you need to know how many landowners you've got to interact with.

So if you take a thousand acre parcel with one landowner, you know that's going to cost you X per year, and you can plan for that. If they divide it up into a thousand one-acre lots, then your cost has increased exponentially, and you didn't have a way to plan for that. Plus it's harder to manage the system as a unified

1 piece if it's -- you know, everything gets too 2 small to manage effectively. So the no subdivision clause is a very 3 important tenet of our agreements, and we -- we 4 5 and the land trust community want to defend it. So what this landowner had done in 6 7 separating this plat and planning to sell a 8 portion of our easement and her property to another person would have been in violation of 9 10 this. 11 She contacted the land trust. They said, no. You're not able to do this. And she 12 disagreed, and they went into mediation. And 13 that is where I will hand this over to Hank to 14 15 explain everything. 16 MR. KICKLER: Throw it over. 17 MR. FORDHAM: Yeah, thanks, Will. 18 This has a really innocent sounding 19 It's Skipper's Ridge conservation easement. And -- so it's a -- it's a dispute 20 2.1 over the conservation easement. Just to kind of 22 reiterate a couple of things that Will said and go through chronologically. 23 In 1992 the landowner, a private 24 2.5 landowner, bought 192 acres along the top of a

ridge near Hendersonville. In 2006 the 1 2 landowner, whose name is Ms. Johnston, but her 3 name is not particularly pertinent, but the landowner conveyed a conservation easement to 4 5 Conserving Carolina. She got tax benefits at the time. And, 6 7 as Will said, the state was given a right to enforce the easement. Once this dispute arose, 8 9 just -- that right is really helpful, because the 10 private land trusts really appreciate the state's backing them up. 11 In other words, at the end of the 12 13 mediation -- I'll get to that -- we ended up working it out, subject to your approval. You 14 15 know, that was one of the things they expressed. 16 They really appreciated the state backing them up 17 on that. But in 2017 the conservation easement 18 19 was conveyed to Conserving Carolina, a third-right -- a third-party right-of-enforcement 20 2.1 to the state in 2006. 22 In 2017 the land owner recorded a subdivision survey that showed about a four and a 23 half acre tract of land off of her tract, 24 2.5 subdivided out from the rest of her land. And

2.1

she started with 192 acres.

And the conservation easement is about 81 acres. So the 81 acres is what's called a conservation easement area. And that's, you know, maybe roughly half of her entire tract.

So in 2017 she showed this four and a half acre tract being subdivided off from her land, and 1.2 acres of that is within the conservation easement. And that's where the problem lies.

And she didn't contact Conserving

Carolina, but somehow they became aware that this

map had been recorded through the surveyor or

somehow, and they brought it, I think, to Will's

attention.

And the conservation easement says that you shall not divide the conservation easement area. It has to stay in its original configuration.

And those are for all of the policy reasons that Will mentioned. Mainly the cost of long-term stewardship is increased if you have more landowners to deal with.

Conserving Carolina tried, through numerous communications, to work this out. Tried

to, you know, in no way give up their no division 1 2 clause in the conservation easement. They weren't able to work it out. 3 Probably it got worked out for the best 4 5 that they weren't able to work it out before mediation, because some of the solutions I think 6 7 that were proposed aren't as innocuous as the one that was finally approved in mediation. 8 Is everybody familiar with what 9 mediation is? 10 MR. CLARK: Yes. 11 TELEPHONIC SPEAKER: 12 Yes. MR. FORDHAM: Okay. All right. So at 13 the mediation both sides presented their -- their 14 15 point of view. We stood very heavily on the no subdivision clause. And, you know, they took 16 17 their positions that the division clause didn't mean what it said. 18 19 I won't go through all of the details, 20 unless you have any questions. 2.1 But the basic resolution that they 22 finally agreed to was something that they could have done anyway, which was they agreed not to 23 divide out any portion of the conservation 24 2.5 easement area, but only to convey out portions of

2.1

2.5

the property that are not subject to the conservation easement to this family that wanted to buy the four and a half acres.

They also -- we agreed we wouldn't object to them granting that family an easement to use the conservation easement area that they had wanted to convey, but the conservation easement doesn't prevent that.

That's something we might want to talk about with regard to future conservation easements, because you can picture -- and I have a map, if anybody is interested, but it's a triangular piece of property.

And the conservation easement is primarily at the base of the triangle. And you can picture somebody kind of cherry picking and dividing off an acre of their land that's not in the conservation easement, but then granting a full use easement, you know, to ten acres of the conservation easement to go with each one of these lots.

And then, as a practical matter, you're dealing with a lot of people. It's not dealing with them in the same way you would if they owned it, but that's something that staff may look at

```
and maybe bring something back to you.
 1
 2
                   So they agreed to that. It went --
 3
         these mediations always take a long time,
         regardless, because there's a lot of
 4
 5
         psychological dynamics, personal dynamics that go
 6
         into play when you have a landowner and that type
 7
         of thing.
                   So around about 4:30 we finally got
 8
         something typed up. And we started at 10:00 that
 9
         morning, and --
10
                   CHAIRMAN CAWOOD: Approaching the 5:00
11
12
         hour helped you.
13
                   MR. FORDHAM: The time always helps.
         Meals -- meals always help, if you're approaching
14
15
         mealtime without any food.
                   MR. CLARK: And the next day you were
16
17
         going fishing. So --
18
                   MR. FORDHAM: And the next day I was
19
         going fishing. So I was hoping we could wrap it
20
         up by midnight. But sometimes they run late into
2.1
         the evening.
22
                   But -- so the proposal is basically,
         subject to your approval, for them to agree not
23
24
         to sell any portion of the conservation easement
25
         area. In other words, not to divide it.
```

That Clean Water doesn't object to them 1 granting an easement to that. In other words, 2 3 it's a sub-easement, subject to all of the restrictions that are already in the conservation 4 5 easement. 6 So they don't gain any rights. 7 third-party doesn't gain any rights to do anything that the landowner couldn't do now. 8 That they pay \$100 transfer fee, which 9 was part of the -- the conservation easement 10 required that if the land owner conveyed any 11 interest at all in the conservation easement 12 13 area, they were required to pay some money. And that -- that was about the right amount of money, 14 15 given the -- the way you computed it. And that both parties were releasing 16 17 each other -- all three parties would release 18 each other from any claim that they had caused 19 the other parties damage. 20 In other words, they maybe could try to 2.1 claim that by objecting to this division that we 22 slowed down their sale to this family, but that's all waived. 23 So that's it. I could talk more about 24 2.5 mediation, but I won't. Any questions?

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MR. WILSON: This is John Wilson. I
 1
 2
         just want to commend Conserving Carolina and the
         Clean Water Management Trust Fund for standing
 3
         firm on the no subdivision clause.
 4
 5
                   I think that's really important and
         sounds like you-all did the right thing, and, you
 6
 7
         know, I hope it didn't take too much staff and
         legal time and expense for those two, Conserving
 8
         Carolina and the -- and the Fund, to -- to do the
 9
10
         right thing.
11
                   MR. FORDHAM: Yeah. Will and Walter
12
         both made it very clear that that was a critical
         element of any discussions that we -- the state
13
         would never agree to any weakening of the
14
15
         division clause.
16
                   And one advantage we had is I don't get
17
         paid by the hour, and the landowner's attorney
         does. So at -- so at the mediation, you know,
18
19
         I'm there for the duration and -- anyway, she had
20
         an expensive law firm too. So --
2.1
                   CHAIRMAN CAWOOD: Just saying.
22
                   MR. FORDHAM: Just saying.
                   CHAIRMAN CAWOOD: Wonderful. Any other
23
         questions for Hank and Will?
24
2.5
                   (NO AUDIBLE RESPONSE WAS GIVEN.)
```

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1
                   MR. CLARK: Just a big thank you to
 2
         Hank --
 3
                   MR. FORDHAM: My pleasure.
                   MR. CLARK: -- for all of your work on
 4
 5
         this and spending the day there.
 6
                   MR. FORDHAM: My pleasure.
 7
                   CHAIRMAN CAWOOD: Yes.
 8
                   MR. FORDHAM: You're welcome. My
9
         pleasure.
                   CHAIRMAN CAWOOD: Great. Is there any
10
11
         other business trustees have before the board
12
         today?
                   MR. SUMMER: Do we need a motion on
13
14
         this?
15
                  MR. FORDHAM: A motion to -- to approve
         the --
16
17
                   CHAIRMAN CAWOOD: Oh, I'm sorry. Yes.
18
                   If we can have a motion to approve the
19
         resolution?
                   MR. WILSON: So moved. John Wilson.
20
21
                   MR. VINES: Trustee Vines. Second.
22
                   CHAIRMAN CAWOOD: All right. All in
23
         favor, say aye.
24
                   MR. BEAUJEU-DUFOUR: Aye.
25
                   MR. BEVINGTON: Aye.
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MR. CLARK: Aye.
 1
 2
                   MR. KICKLER: Aye.
 3
                   TELEPHONIC SPEAKER: Aye.
                   TELEPHONIC SPEAKER: Aye.
 4
 5
                   CHAIRMAN CAWOOD: Great. And I will
        hear a motion to adjourn.
 6
 7
                   MR. BRAGG: I move to adjourn. This is
 8
         Trustee Bragg.
                   CHAIRMAN CAWOOD: Do we have a second?
 9
                   MR. TOOLE: Bill Toole. Second that
10
11
         motion.
                   CHAIRMAN CAWOOD: Wonderful. Thank
12
         you, everyone, for your time. Greatly appreciate
13
14
         it. Thank you-all for being on the phone and
15
         thank you to those present.
16
                   MR. BEVINGTON: Absolutely.
17
                   CHAIRMAN CAWOOD: And we will look
18
         forward to talking with everyone soon.
19
                   MR. VINES: Great job, Madam Chairman.
                   CHAIRMAN CAWOOD: Thank you, Trustee
20
2.1
         Vines.
22
                   (MEETING CONCLUDED AT 11:19 A.M.)
23
24
25
```

```
STATE OF NORTH CAROLINA
 1
 2
     COUNTY OF PERSON
 3
 4
 5
                      REPORTER'S CERTIFICATE
 6
 7
               I, Lisa A. DeGroat, RPR, a Notary Public in
 8
     and for the State of North Carolina, do hereby certify
     that there came before me on Wednesday, the 8th day of
 9
     November, 2017, the people hereinbefore named, the
10
11
     proceedings reduced to typewriting under my direction,
     and the transcript is a true record of the
12
13
     proceedings.
14
15
               IN WITNESS WHEREOF, I have hereto set my
16
     hand, this the 19th day of November, 2017.
17
18
19
20
21
22
23
     LISA A. DeGROAT
     Registered Professional Reporter
     Notary Public 19952760001
24
25
```